

Message Text

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C O N F I D E N T I A L BELGRADE 4107

E.O. 11652: GDS
TAGS: CSCE
SUBJECT: CSCE: JUNE 17 MEETINGS

REF: BELGRADE 4037

FOR EUR/RPM

FROM USDEL CSCE

1. SPANISH-PROPOSED AGENDA FOR PREPARATORY MEETING (REFTEL)
WAS ADOPTED MORNING OF JUNE 17 AFTER MEETING ACCEPTED SOVIET STIPU-
LATION THAT AGENDA SHOULD NOT SERVE AS A PRECEDENT FOR CHANGES IN
THE FINAL ACT.

2. MEETING AFTERNOON OF JUNE 17 PROCEEDED TO NEXT POINT OF
SPANISH AGENDA: DISCUSSION OF AGENDA FOR MAIN MEETING. UK,
SUPPORTED BY BELGUIM, DENMARK, ITALY, NORWAY, AND FRG, CALLED
ATTENTION TO DRAFT AGENDA CONTAINED IN UK/US DRAFT DECISION
SHEET, AND SUGGESTED THAT WORK FOCUS ON THIS DRAFT. USSR,
SUPPORTED BY HUNGARY, ADVANCED ALTERNATIVE "AGENDA," WHICH
WOULD MERELY REPRODUCE TEXT OF PARA 2(A) OF FOLLOW-UP
SECTION OF FINAL ACT. COMMENT: EFFECT OF THIS PROPOSAL
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WOULD BE TO COMBINE REVIEW OF IMPLEMENTATION AND RECEIPT
OF NEW PROPOSALS INTO ONE AGENDA ITEM, AND TO OMIT AN
AGENDA ITEM ON FURTHER MEETINGS AFTER BELGRADE. END
COMMENT. SOVIET REP INDICATED THAT POST-BELGRADE FOLLOW-
UP COULD ALSO BE DISCUSSED UNDER THIS SINGLE, ALL-ENCOM-
PASSING AGENDA ITEM. MALTESE QUESTIONED SOVIETS ON
OMISSION OF ITEM ON FURTHER MEETINGS, NOTING THAT THIS

PINT IS CLEARLY SPELLED OUT IN FINAL ACT AS A TASK OF THE BELGRADE MEETING. MEETING THEN ADJOURNED UNTIL MONDAY, JUNE 20, AT 10:30 A.M.

3. IN INFORMAL DISCUSSION FOLLOWING MEETING, ALLIES CONCLUDED THAT THEY WERE IN RELATIVELY GOOD TACTICAL POSITION. SOVIET DRAFT AGENDA CONCEDES THAT AGENDA SHOULD BE BASED CLOSELY ON FINAL ACT, AND ACCEPTS WESTERN DESIRED WORDING ON A "THOROUGH EXCHANGE OF VIEW" ON IMPLEMENTATION, TWO KEY WESTERN POINTS. SOVIET DRAFT ALSO PRESENTS WESTERN DELEGATION WITH TWO PROBLEMS: (A) HOW TO ACHIEVE A SEPARATE AGENDA ITEM ON REVIEW OF IMPLEMENTATION, AS PROPOSED IN UK/US DRAFT; AND (B) HOW TO INCLUDE SEPARATE AGENDA ITEM ON FURTHER MEETINGS AFTER BELGRADE.

4. COMMENT: OF THE TWO PROBLEMS CITED ABOVE, THE LATTER APPEARS TO BE THE EASIER. IT IS CLEARLY STATED IN THE FINAL ACT THAT THE BELGRADE MEETING "WILL DEFINE THE APPROPRIATE MODALITIES" FOR FURTHER MEETINGS; HAVING ACCEPTED THAT AGENDA FOR MAIN MEETING SHOULD BE BASED CLOSELY ON FINAL ACT, IT WILL BE DIFFICULT FOR THE SOVIETS TO ARGUE THAT THIS TASK SHOULD NOT ALSO BE INCLUDED. FURTHERMORE, NEUTRALS, YUGOSLAVIA AND ROMANIA, WILL INSIST ON AN AGENDA ITEM ON THIS POINT.

5. FIRST PROBLEM CITED ABOVE IS MORE DIFFICULT, SINCE SOVIET PROPOSAL IS CLOSER TO FINAL ACT THAN OUR OWN. HOWEVER, WE AND OUR ALLIES BELIEVE IT IS IMPORTANT TO CONFIDENTIAL

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MAINTAIN A SEPARATE AGENDA ITEM ON REVIEW OF IMPLEMENTATION, TO REFLECT OUR OWN PRIORITIES FOR THE MAIN MEETING, AND TO AVOID IMPLEMENTATION REVIEW BEING OBSCURED BY DISCUSSION OF NEW PROPOSALS. THERE ARE A NUMBER OF POSSIBLE DEVICES FOR MAINTAINING THIS SEPARATION, WHILE MOVING SLIGHTLY TOWARD SOVIET SINGLE AGENDA ITEM STRUCTURE, E.G., CREATING SUB-ITEMS. WE WILL BE WORKING WITH ALLIES AND NEUTRALS TO DEVELOP TACTICS TO ACHIEVE THIS OBJECTIVE. END COMMENT.
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